

Required Report: Required - Public Distribution **Date:** November 12, 2024

Report Number: MZ2024-0003

Report Name: Agricultural Biotechnology Annual

Country: Mozambique

Post: Maputo

Report Category: Biotechnology and Other New Production Technologies

Prepared By: Almeida Zacarias

Approved By: Rachel Vanderberg

Report Highlights:

Mozambique has begun to draft a Biotechnology Law that will allow GE commercialization. The country planted its first genetically engineered (GE) corn trial in 2017 to test drought and pest resistance. The trial followed biosafety regulation governing the management of "genetically modified organisms" formalized under Decree No. 71/2014. Research on GE crops has showed promise, and commercialization of at least one GE product is expected soon, along with passage of a new Biotechnology Law.

EXECUTIVE SUMMARY

Although Mozambique has not yet approved the use of genetically engineered (GE) crops, local authorities suggest that a GE corn event may be released for production and commercialization as early as November 2024. Government figures and most local farmers, particularly those moving into commercial production, are convinced that biotechnology could help develop the national economy. The National Inter-Institutional Biosafety Working Group (in Portuguese, GIIBS) must authorize any activity involving GE products for research purposes and will also authorize commercialization of GE crops. The focus of research has so far been limited to corn and cotton.

Currently Mozambique allows import of GE crops for direct use as food and feed. Supermarkets sell imported GE products to consumers with no reported negative issues with those commodities.

TABLE OF CONTENTS

Chapter 1: Plant Biotechnology Part A: Production and Trade

Part B: Policy
Part C: Marketing

Chapter 2: Animal Biotechnology Part D: Production and Trade

Part E: Policy
Part F: Marketing

Chapter 3: Microbial Biotechnology

Part G: Production and Trade

Part H: Policy
Part I: Marketing

CHAPTER 1: PLANT BIOTECHNOLOGY

PART A: PRODUCTION AND TRADE

a) RESEARCH AND PRODUCT DEVELOPMENT

Mozambique's agricultural sector is a principal part of the economy, with about 80 percent of the country's estimated 33 million people active in farming. Of those, only 10 percent are involved in commercial farming and the rest are subsistence farmers. Over 80 percent of Mozambique's total cultivated area is used to produce staple food crops for domestic consumption. The main crops produced in Mozambique include cassava, corn, rice, sorghum, and pulses.

The first GE corn field trials, run by the Mozambican Agricultural Research Institute (Instituto de Investigação Agrária de Moçambique, IIAM) as part of the TELA maize project (formerly Water Efficient Maize for Africa, WEMA), began in February 2017 in Chókwè district, Gaza province. The project is a public-private partnership designed to develop drought- and pest-tolerant corn varieties using biotechnology and conventional breeding. The project aligns with the Mozambican government's agricultural strategies to augment agricultural production and productivity with the use of modern technologies.

The first stage trial aimed to evaluate the efficiency of the *Bacillus thuringiensis* (Bt) gene in controlling spotted stem borer (*Chilo partellus*) and maize stalk borer (*Busseola fusca*) in Mozambican corn by measuring the level of damage caused by insects. In two planting seasons, trials tested the tolerance of GE corn to pests with good results. It is expected that drought tolerance will be tested in the project's second stage, since the first stage trials were irrigated.

Preliminary results were shared and concluded that the Bt gene is efficient at protecting corn against spotted stem borer/stalk borer (*C. partellus* and *B. fusca*) in Mozambique. The trials also found that the Bt gene protects corn from fall armyworm (*Spodoptera frugiperda*).

b) COMMERCIAL PRODUCTION

Mozambique does not currently permit commercial production of GE crops. The country's Biosafety Regulation specifies the process to import, export, and transport GE products, including specific requirements for testing samples, quarantine measures, and grain import for human consumption. The Parliament must approve the Biotechnology Law to formalize updated procedures for approval of commercial production.

c) EXPORTS

Mozambique does not currently export any GE crops. However, exports in general are regulated by the country's Biosafety Regulation, which governs production sites, transport, identification, and labeling.

d) IMPORTS

Mozambique allows imports of GE crops intended for direct use as food, feed, or processing, but prior approval from the National Biosafety Authority is required. Potential importers, exporters, or producers must apply by submitting a report on the risk assessment and management for human health and the environment, including monitoring measures. The applicant may also be required to submit samples for testing purposes.

The Regulation on Biosafety on the Management of Genetically Modified Organisms, which includes both living modified organisms (LMOs) and derived products, adopted by Decree No. 71/2014 of November 28, 2014, prescribes in Article 13 (01) that the "import of genetically modified organisms and their products for human and animal consumption, as well as for food processing" must be first authorized by the National Biosafety Authority.

e) FOOD AID

The import of GE products for food aid is generally authorized in emergency situations, but only for commodities destined for human consumption and only if there are no alternative sources to respond to emergencies on a timely manner. Any GE food grains imported need to be processed prior to distribution to the final recipients of food aid to avoid utilization as seed. Mozambique is a U.S. food aid recipient country. Under the Food for Progress and McGovern-Dole Food for Education programs, the country has received corn-soy blend (CSB) and soybean cooking oil, both of which typically contain GE products.

f) TRADE BARRIERS

Post has not identified any other current or potential biotechnology-related trade barriers that may negatively affect U.S. exports.

PART B: POLICY

a) REGULATORY FRAMEWORK

Legal term (in official language)	Legal term (in English)	Laws and regulations where term is used	Legal definition (in English)
Organismo Geneticamente Modificado (OGM)	Genetically Modified Organism (GMO)	Decree No. 71/2014 of November 28	Any plant or living organism that possesses a novel combination of genetic material obtained using modern biotechnology

Mozambique is currently guided by Decree No. 71/2014, known as the "Regulation on Biosafety related to Genetically Modified Organisms," as approved by the Council of Ministers. Decree No. 71/2014 updated and repealed the previous regulation of same name, Decree No. 6/2007. This Biosafety Regulation establishes the rules and enforcement mechanisms for the import, export, transit, research, release into the environment, handling, and use of "GMOs" and their products. Although Mozambique has drafted a new Biotechnology Law and is developing a Genome Editing Regulation to add to the Biotechnology Law, those documents must still be approved by the Parliament.

The Biosafety Regulation identifies the Minister of Science and Technology as the National Authority for Biosafety, who leads the National Inter-Institutional Biosafety Working Group (Grupo Inter-Institucional Sobre Bio-Segurança, or GIIBS) of ministries with technical expertise in relevant topics and is responsible for most decision-making about GE products. Anyone seeking to import, export, research, or commercialize GE products must submit a detailed application and gain approval from GIIBS and the National Authority for Biosafety.

The government of Mozambique acknowledges the contributions that modern biotechnology can make to meet the country's critical needs for food and nutritional security. At the same time, the

government insists that the use of modern biotechnology in Mozambique needs to be governed by appropriate regulations to maximize benefits while minimizing potential risks.

b) APPROVALS/AUTHORIZATIONS

The Minister who oversees the Science and Technology, as the National Biosafety Authority, is responsible for approving any activity related to GE products following recommendations from GIBS. No plants or crops have been approved or registered in Mozambique except for food aid in emergency situations. However, GE corn trials started in 2017, and preliminary results have been shared. Mozambique has since carried out additional trials in multiple locations to test GE corn under various climate and soil conditions around the country. It is expected that the GE corn may be released later this year for production and commercialization through the current Biosafety Regulation.

c) STACKED OR PYRAMIDED EVENT APPROVALS/AUTHORIZATIONS

Mozambique's biosafety legislation does not indicate how it will handle stacked event approvals. The TELA maize varieties currently under trial include stacked events with insect resistance and drought tolerance traits.

d) FIELD TESTING

Mozambique's Biosafety Regulation allows the public and private sectors to research GE crops. Approval for research requires submission of an application, field and greenhouse inspections, a detailed description of the confined research parameters, monitoring measures, and risk control. Research has been ongoing since the first confined trial started in the 2016/17 cropping season.

e) INNOVATIVE BIOTECHNOLOGIES

Until very recently, developing countries such as Mozambique were isolated in applying and reaping the benefits of the potential of modern biotechnology. However, a growing commitment on the part of the Mozambican government has led to a change in attitude, with emphasis being placed on biotechnology as a transformative factor. Mozambique is considering using innovative biotechnologies in product development, such as plant disease diagnosis (cassava and tomatoes viruses) and biofortified crops (orange sweet potatoes). Mozambique is also considering biodiversity studies on forestry innovative biotechnologies. For this purpose, the Government of Mozambique created the National Biotechnology and Biosciences Center (Centro Nacional de Biotecnologia e Biociências, CNBB) by Decree No. 64/2011, implemented on December 21, 2011. The current challenge is the establishment of an adequate technical infrastructure so that the country can implement the use of innovative biotechnology that bolsters production and income and increases Mozambique's competitiveness in the global market.

f) COEXISTENCE

To date, there is no specific guideline for coexistence, and Mozambique does not have a national organic standard in place.

g) LABELING AND TRACEABILITY

Mozambique's Biosafety Regulation specifies compulsory labeling of GE products and food containing GE ingredients. However, Mozambique does not have full control measures of GE products entering the country due to a lack of resources for testing and inspection, especially considering its many entry points.

h) MONITORING AND TESTING

There is no system in place for testing and monitoring of GE products.

i) LOW-LEVEL PRESENCE (LLP) POLICY

There is currently no low-level presence policy in Mozambique.

j) ADDITIONAL REGULATORY REQUIREMENTS

According to Mozambique's biosafety legislation, there are no additional product and/or seed registration requirements, beyond GE crop approval, prior to use. Re-registration is not required.

k) INTELLECTUAL PROPERTY RIGHTS (IPR)

The last two chapters of Mozambique's biosafety legislation discuss confidentiality, intellectual property, public participation, and access to information. The regulation protects research information and intellectual property while allowing public participation and information access.

1) CARTAGENA PROTOCOL RATIFICATION

Mozambique ratified the Cartagena Protocol on Biosafety on December 20, 2001 (Resolution No. 11/2001) and created the National Inter-Institutional Biosafety Working Group (GIIBS) to coordinate the process of developing a national biosafety framework for Mozambique. The Ministry of Science and Technology was designated to serve as the National Biosafety Authority.

m) INTERNATIONAL TREATIES AND FORUMS

Mozambique is a signatory to the:

- Agreement on the Application of Sanitary and Phytosanitary Measures of the World Trade Organization (WTO-SPS)
- Codex Alimentarius Commission (Codex)
- International Plant Protection Convention (IPCC) of the United Nations Food and Agricultural Organization (FAO)

n) RELATED ISSUES

There are no other issues related to plant biotechnology not captured under the current headings.

PART C: MARKETING

a) PUBLIC/PRIVATE OPINIONS

The Government of Mozambique is committed to adopting new agricultural technologies to reduce hunger and poverty by increasing agricultural production. The government understands that this is only possible if the country adopts new agricultural technologies, including biotechnology. The Mozambican public has little awareness of GE products and biotechnology in general. Widespread awareness through outreach programs and capacity building among civil society and subsistence farmers is required.

b) MARKET ACCEPTANCE/STUDIES

Post is not aware of any market studies conducted in Mozambique regarding GE products. Commercial farmers are eager to use Bt cotton and drought-tolerant corn seeds, should they become available.

CHAPTER 2: ANIMAL BIOTECHNOLOGY

PART D: PRODUCTION AND TRADE

a) RESEARCH AND PRODUCT DEVELOPMENT

There are no development activities regarding GE, genome-edited, or cloned animals in Mozambique. However, people who work on veterinary issues in Mozambique are considering using innovative biotechnologies in product development, such as disease diagnoses on animals (Newcastle disease, parasitic diseases, and tick-borne diseases), animal genetic improvement (including poultry and ruminants), and biodiversity studies, subject to the establishment of adequate technical infrastructure at CNBB or any other biotechnology laboratory, including the National Agricultural Research Institute (IIAM) and the Biotechnology Center of the Eduardo Mondlane University (CB-UEM).

b) COMMERCIAL PRODUCTION

Mozambique does not commercially use or produce any livestock clones, offspring clones, GE animals, or products derived from animal biotechnologies. However, the country does use artificial insemination.

c) EXPORTS

Mozambique does not export GE animals, livestock clones, or products from these animals.

d) IMPORTS

Mozambique does not import of GE animals, livestock clones, or products from these animals. There is no regulation in place governing these animals or their products.

e) TRADE BARRIERS

Post has not identified any other current or potential biotechnology-related trade barriers that may negatively affect U.S. exports.

PART E: POLICY

a) REGULATORY FRAMEWORK

Mozambique's Biosafety legislation applies only to plants. There is no regulatory framework applicable to animal biotechnology.

b) APPROVALS/AUTHORIZATIONS

Not applicable

c) INNOVATIVE BIOTECHNOLOGIES

Mozambique is considering using innovative biotechnologies in product development, such as disease diagnoses on animals (Newcastle disease, parasitic diseases, and tick-borne diseases), animal genetic improvement (including poultry and ruminants), and biodiversity studies. For this purpose, the Government of Mozambique created the National Biotechnology and Biosciences Center.

d) LABELING AND TRACEABILITY

Not applicable

e) ADDITIONAL REGULATORY REQUIREMENTS

Not applicable

f) INTELLECTUAL PROPERTY RIGHTS (IPR)

Not applicable

g) INTERNATIONAL TREATIES AND FORUMS

Mozambique has been a member of the World Organization for Animal Health (WOAH, formerly OIE) since March 16, 1949.

h) RELATED ISSUES

Not applicable

PART F: MARKETING

a) PUBLIC/PRIVATE OPINIONS

The Mozambican public has little awareness of GE products and biotechnology in general. The Government of Mozambique understands the importance of new agricultural technologies, including biotechnology, to food security; however, they have not yet formally addressed animal biotechnology.

b) MARKET ACCEPTANCE/STUDIES

There are no market acceptance studies on animal biotechnology in Mozambique.

CHAPTER 3: MICROBIAL BIOTECHNOLOGY

PART G: PRODUCTION AND TRADE

a) COMMERCIAL PRODUCTION

Mozambique does not commercially produce food ingredients derived from microbial biotechnology.

b) EXPORTS

There are neither official statistics nor estimates on any exports of microbial biotechnology products from Mozambique. However, Mozambique exports alcoholic beverages and processed products that may contain microbial biotech-derived food ingredients.

c) IMPORTS

There are neither official statistics nor estimates on Mozambique's imports of microbial biotechnology products. However, Mozambique imports alcoholic beverages, dairy products, and processed products that may contain microbial biotech-derived food ingredients.

d) TRADE BARRIERS

Post has not identified any current or potential biotechnology-related trade barriers that may negatively affect U.S. exports.

PART H: POLICY

a) REGULATORY FRAMEWORK

Mozambique's biosafety legislation does not apply to GE microbes or products thereof.

b) APPROVALS

Not applicable

c) LABELING AND TRACEABILITY

Not applicable

d) MONITORING AND TESTING

Not applicable

e) ADDITIONAL REGULATORY REQUIREMENTS

Not applicable

f) INTELLECTUAL PROPERTY RIGHTS (IPR)

Not applicable

g) RELATED ISSUES

Not applicable

PART I: MARKETING

a) PUBLIC/PRIVATE OPINIONS

The Government of Mozambique is committed to reducing hunger and poverty by increasing agricultural production and understands that this is only possible if the country adopts new agricultural technologies, including biotechnology. The Mozambican public has little awareness of GE products and biotechnology in general.

b) MARKET ACCEPTANCE/STUDIES

There are no market acceptance studies on microbial biotechnology in Mozambique.

Attachments:

No Attachments