

AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: In the nature of a substitute.

**IN THE SENATE OF THE UNITED STATES—118th Cong., 2d Sess.**

**S. 2513**

To amend title 38, United States Code, to improve benefits administered by the Secretary of Veterans Affairs, and for other purposes.

Referred to the Committee on \_\_\_\_\_ and  
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended  
to be proposed by Mr. MORAN (for himself and Mr. TESTER)

Viz:

1 Strike all after the enacting clause and insert the fol-  
2 lowing:

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 This Act may be cited as the “Veterans Benefits Im-  
5 provement Act of 2024”.

6 **SEC. 2. IMPROVEMENT OF PUBLICATION OF DEPARTMENT**

7 **OF VETERANS AFFAIRS DISABILITY BENEFIT**

8 **QUESTIONNAIRE FORMS.**

9 Section 5101 of title 38, United States Code, is  
10 amended—

11 (1) in subsection (d)—

1 (A) in paragraph (1)(A), by inserting “,  
2 including (except as provided in paragraph  
3 (4)(A)) all disability benefit questionnaire forms  
4 available to personnel of the Veterans Health  
5 Administration and covered non-Department  
6 providers for the completion of examinations  
7 with respect to medical disability of applicants  
8 for benefits under laws administered by the  
9 Secretary” before the semicolon; and

10 (B) by adding at the end the following new  
11 paragraph:

12 “(4)(A) The Secretary may exclude from publication  
13 under clauses (i) and (ii) of paragraph (1)(A) any form  
14 described in subparagraph (B) of this paragraph that the  
15 Secretary determines could not reasonably be completed  
16 to a clinically acceptable standard by someone not an em-  
17 ployee or a contractor of the Department.

18 “(B) A form described in this subparagraph is a form  
19 that—

20 “(i) was available or in use at any time after  
21 the date of the enactment of the Veterans Benefits  
22 Act of 2023; and

23 “(ii) has not been published under paragraph  
24 (1).

1 “(C) The Secretary shall include on the same internet  
2 website as the website on which forms are published under  
3 paragraph (1)(A) a list of forms that have been excluded  
4 from publication pursuant to subparagraph (A), and for  
5 each such form, a justification for the exclusion of the  
6 form from publication.”; and

7 (2) in subsection (e), by adding at the end the  
8 following new paragraph:

9 “(3) The term ‘covered non-Department pro-  
10 vider’ means a medical provider who is not an em-  
11 ployee of the Department and who provides exami-  
12 nations with respect to medical disability of appli-  
13 cants for benefits under laws administered by the  
14 Secretary pursuant to a contract with the Depart-  
15 ment.”.

16 **SEC. 3. IMPROVEMENT OF PROVISION OF MEDICAL DIS-**  
17 **ABILITY EXAMINATIONS BY CONTRACTORS.**

18 (a) REPORT ON IMPROVING REIMBURSEMENT FOR  
19 TRAVEL RELATING TO MEDICAL DISABILITY EXAMINA-  
20 TIONS.—Not later than one year after the date of the en-  
21 actment of this Act, the Secretary of Veterans Affairs,  
22 after consulting with the Secretary of State and the Com-  
23 missioner of the Social Security Administration, shall sub-  
24 mit to the Committees on Veterans’ Affairs of the Senate  
25 and the House of Representatives a report on the efforts

1 of the Secretary to reimburse veterans for expenses in-  
2 curred traveling to a facility of the Department or of a  
3 covered non-Department provider incident to an examina-  
4 tion with respect to the medical disability of the veteran  
5 for purposes of benefits under the laws administered by  
6 the Secretary, regardless of whether the facility is located  
7 inside or outside the United States.

8 (b) COMMUNICATION BY NON-DEPARTMENT PRO-  
9 VIDERS PROVIDING MEDICAL DISABILITY EXAMINATIONS  
10 WITH INDIVIDUALS AND ORGANIZATIONS DESIGNATED  
11 FOR PREPARATION, PRESENTATION, AND PROSECUTION  
12 OF CLAIMS.—Any contract entered into by the Secretary  
13 of Veterans Affairs after the date of the enactment of this  
14 Act under which a covered non-Department provider  
15 agrees to provide examinations with respect to medical dis-  
16 ability for applicants for benefits under the laws adminis-  
17 tered by the Secretary, shall include a requirement that  
18 every communication from the covered non-Department  
19 provider to such an applicant regarding the scheduling of  
20 a covered medical disability examination be contempora-  
21 neously transmitted to any person or organization—

22 (1) designated by the applicant by a power of  
23 attorney filed with the Secretary; and

1           (2) recognized under sections 5902, 5903, and  
2           5904 of title 38, United States Code, for the prepa-  
3           ration, presentation, and prosecution of claims.

4           (c) DEPARTMENT OF VETERANS AFFAIRS OUTREACH  
5 REGARDING CONTACT INFORMATION FOR CONTRACTORS  
6 PROVIDING COVERED MEDICAL DISABILITY EXAMINA-  
7 TIONS.—Not later than 120 days after the date of enact-  
8 ment of this Act, the Secretary of Veterans Affairs, in  
9 partnership with veterans service organizations and such  
10 other stakeholders as the Secretary considers relevant and  
11 appropriate, shall implement an outreach program to pro-  
12 vide veterans with the following information:

13           (1) Contact information for covered non-De-  
14 partment providers that provide examinations with  
15 respect to medical disability of applicants for bene-  
16 fits under laws administered by the Secretary, in-  
17 cluding the telephone numbers such providers may  
18 use to contact veterans.

19           (2) Notice of the requirement for a veteran to  
20 provide personally identifiable information to such a  
21 provider when contacted in order to verify the iden-  
22 tity of the veteran.

23           (d) COVERED NON-DEPARTMENT PROVIDER.—In  
24 this section, the term “covered non-Department provider”  
25 means a medical provider who is not an employee of the

1 Department of Veterans Affairs and who provides exami-  
2 nations with respect to medical disability of applicants for  
3 benefits under laws administered by the Secretary of Vet-  
4 erans Affairs pursuant to a contract with the Department.

5 **SEC. 4. REPORT ON SUPPORTING GOVERNMENTAL VET-**  
6 **ERANS SERVICE OFFICERS WHO PREPARE,**  
7 **PRESENT, AND PROSECUTE BENEFITS**  
8 **CLAIMS BEFORE DEPARTMENT OF VETERANS**  
9 **AFFAIRS.**

10 (a) REPORT.—Not later than one year after the date  
11 of the enactment of this Act and after consulting veterans  
12 service organizations and such other stakeholders as the  
13 Secretary of Veterans Affairs considers relevant and ap-  
14 propriate, the Secretary shall submit to the Committee on  
15 Veterans' Affairs of the Senate and the House of Rep-  
16 resentatives a report on improving the support by the De-  
17 partment of Veterans Affairs of covered governmental vet-  
18 erans service officers.

19 (b) ELEMENTS.—The report submitted under sub-  
20 section (a) shall include the following:

21 (1) An assessment of the feasibility, advis-  
22 ability, and current technical limitations of providing  
23 covered governmental veterans service officers en-  
24 hanced access to certain Department systems to bet-

1 ter serve veterans those governmental service officers  
2 may not have authorization to represent.

3 (2) An assessment as to whether the Depart-  
4 ment would benefit from the establishment or des-  
5 ignation of an office or working group within the  
6 Department to serve as an intergovernmental liaison  
7 between the Department and governmental veterans  
8 service officers.

9 (3) Any other recommendations to improve how  
10 the Department monitors, coordinates with, or pro-  
11 vides support to covered governmental veterans serv-  
12 ice officers.

13 (c) DEFINITIONS.—In this section:

14 (1) The term “covered governmental veterans  
15 service officer” means an employee of a State, coun-  
16 ty, municipal, or Tribal government—

17 (A) who is recognized by the Secretary of  
18 Veterans Affairs as a representative of a vet-  
19 erans service organization to serve as a veterans  
20 service officer; and

21 (B) whose primary responsibilities include  
22 preparing, presenting, and prosecuting before  
23 the Department of Veterans Affairs claims for  
24 benefits under laws administered by the Sec-  
25 retary.





1 **SEC. 6. BENEFITS FOR PARTICIPANTS IN CERTAIN PRO-**  
2 **GRAMS OF THE DEPARTMENT OF VETERANS**  
3 **AFFAIRS.**

4 (a) ESTABLISHMENT.—Not later than one year after  
5 the date of the enactment of this Act, the Secretary of  
6 Veterans Affairs shall carry out a program to furnish cer-  
7 tain benefits to covered participants.

8 (b) BENEFITS: STUDENT LOAN REPAYMENT; REIM-  
9 BURSEMENTS.—

10 (1) IN GENERAL.—Subject to an agreement  
11 under paragraph (2), the Secretary shall provide to  
12 each covered attorney—

13 (A) student loan repayment benefits under  
14 section 5379 of title 5, United States Code, in  
15 the case of a covered attorney who is eligible for  
16 such benefits; and

17 (B) reimbursement for the cost of—

18 (i) enrollment in a course designed to  
19 prepare an individual for licensure to prac-  
20 tice law in a State;

21 (ii) sitting for a bar examination in a  
22 State; and

23 (iii) annual dues required to maintain  
24 membership in the bar of any State.

25 (2) AGREEMENT.—The Secretary shall enter  
26 into an agreement with a covered attorney who will

1 receive benefits under paragraph (1). Each such  
2 agreement shall specify that—

3 (A) the covered attorney agrees to remain  
4 in the service of the Department for a period of  
5 not less than three years, unless involuntarily  
6 separated; and

7 (B) if separated involuntarily on account  
8 of misconduct, or voluntarily, before the end of  
9 the period specified in the agreement, the cov-  
10 ered attorney shall repay to the United States  
11 the amount of any benefits received by the cov-  
12 ered participant under paragraph (1).

13 (c) PROFESSIONAL DEVELOPMENT ACTIVITIES.—

14 (1) MENTORSHIP.—Not later than 90 days  
15 after the date on which an individual becomes a cov-  
16 ered participant, the Secretary shall assign the cov-  
17 ered participant a mentor who is an employee of the  
18 Department who is—

19 (A) to the extent practicable, a managerial  
20 employee; and

21 (B) outside the participant's chain of com-  
22 mand.

23 (2) ASSIGNMENTS.—At the election of a cov-  
24 ered participant who has completed at least two

1 years of service to the Department, the Secretary  
2 shall assign such covered participant to:

3 (A) The Office of General Counsel, in a  
4 position—

5 (i) that includes full-time legal respon-  
6 sibilities in order to further the profes-  
7 sional development of the covered partici-  
8 pant; and

9 (ii) for a period of not less than 120  
10 days and not more than 180 days, or  
11 longer at the discretion of the Secretary.

12 (B) In the case of a covered participant  
13 who has already held a position described in  
14 subparagraph (A), an assignment described in  
15 clauses (i) and (ii) of such subparagraph with  
16 the Board of Veterans' Appeals.

17 (3) OTHER ROTATIONAL ASSIGNMENTS.—The  
18 Secretary may provide a covered participant one or  
19 more other short-term rotational assignments. Such  
20 an assignment shall be for a period of not less than  
21 30 days and not more than 180 days, at the discre-  
22 tion of the Secretary.

23 (d) PERIODIC REPORTS.—

24 (1) REPORTS REQUIRED.—Not later than three  
25 years after the date on which the Secretary begins

1 to carry out the program under this section, and not  
2 less frequently than once every three years there-  
3 after, the Secretary shall submit to the Committee  
4 on Veterans' Affairs of the Senate and the Com-  
5 mittee on Veterans' Affairs of the House of Rep-  
6 resentatives regarding such program.

7 (2) ELEMENTS.—Each report submitted under  
8 paragraph (1) shall include the following elements:

9 (A) Costs to the United States to provide  
10 benefits under subsection (b).

11 (B) The rates of retention of covered par-  
12 ticipants compared to other employees of the  
13 Department.

14 (C) Recommendations of the Secretary re-  
15 garding legislative or administrative action to  
16 improve such program.

17 (e) DEFINITIONS.—In this section:

18 (1) The term “covered attorney” means an in-  
19 dividual who—

20 (A) is a covered participant;

21 (B) has graduated from a law school ac-  
22 credited by the American Bar Association; and

23 (C) is a member in good standing of the  
24 bar of a State.

1           (2) The term “covered participant” means an  
2 individual who participates in—

3                   (A) the Honors Attorney Program (or suc-  
4 cessor program) of the Office of General Coun-  
5 sel of the Department of Veterans Affairs; or

6                   (B) the Law Clerk Program (or successor  
7 program) of the Board of Veterans’ Appeals.

8           (3) The term “State” has the meaning given  
9 such term in section 101 of title 38, United States  
10 Code.

11 **SEC. 7. INCREASE IN ADDITIONAL TEMPORARY EXPANSION**  
12 **OF UNITED STATES COURT OF APPEALS FOR**  
13 **VETERANS CLAIMS.**

14           Section 7253(i) of title 38, United States Code, is  
15 amended—

16                   (1) in paragraph (1)—

17                           (A) by striking “Subject to paragraph (2),  
18 effective as of December 31, 2009” and insert-  
19 ing “(A) Subject to paragraph (2), effective  
20 during the period beginning on December 31,  
21 2009, and ending on the date of the enactment  
22 of the Veterans Benefits Improvement Act of  
23 2023”; and

24                           (B) by adding at the end the following new  
25 subparagraph:

1 “(B) Subject to paragraph (2), effective as of the  
2 date of the enactment of the Veterans Benefits Improve-  
3 ment Act of 2023, the authorized number of judges of the  
4 Court specified in subsection (a) is increased by three.”;  
5 and

6 (2) in paragraph (2), by striking “January 1,  
7 2026” and inserting “January 1, 2028”.

8 **SEC. 8. REPORT ON IMPROVING ACCESS TO BOARD OF VET-**  
9 **ERANS’ APPEALS TELEHEARINGS.**

10 (a) IN GENERAL.—Not later than 180 days after the  
11 date of the enactment of this Act, the Secretary of Vet-  
12 erans Affairs shall submit to the Committee on Veterans’  
13 Affairs of the Senate and the Committee on Veterans’ Af-  
14 fairs of the House of Representatives a report on improv-  
15 ing access to hearings before the Board of Veterans’ Ap-  
16 peals held by picture and voice transmission.

17 (b) CONTENTS.—The report required by subsection  
18 (a) shall include the following:

19 (1) Recommendations on the feasibility and ad-  
20 visability of reimbursing veterans for expenses in-  
21 curred for travel from the home of a veteran to the  
22 location at which a hearing before the Board of Vet-  
23 erans’ Appeals is held by picture and voice trans-  
24 mission, if the Secretary determines that travel to

1       such location is reasonably necessary for such a  
2       hearing.

3               (2) Recommendations on establishment of pilot  
4       programs to assess the feasibility and advisability of  
5       using other methods that could improve veteran ac-  
6       cess to hearings before the Board of Veterans' Ap-  
7       peals held by picture and voice transmission from a  
8       veteran's home.

9               (3) Such other recommendations to improve ac-  
10      cess to hearings before the Board of Veterans' Ap-  
11      peals held by picture and voice transmission as the  
12      Secretary may receive from stakeholders.