STATE OF CALIFORNIA BUSINESS, CONSUMER SERVICES AND HOUSING AGENCY DEPARTMENT OF FINANCIAL PROTECTION AND INNOVATION

TO: D.COINMETROPHV.TOP, D.COINMETRODGK.TOP, & XIAO (WILLIAM) SU (苏晓)

DESIST AND REFRAIN ORDER (For violations of Financial Code section 90003)

The Commissioner of Financial Protection and Innovation (Commissioner) finds that:

- 1. The Commissioner has jurisdiction over the regulation of persons who engage, have engaged, or propose to engage in offering or providing a consumer financial product or service in California and affiliated service providers under the California Consumer Financial Protection Law (CCFPL) (CAL. FIN. CODE § 90000 *et seq.*).
- 2. On or about June 6, 2023, d.coinmetrodgk.top (Imposter Platform 1) was created as a website of indeterminate origin and address. Imposter Platform 1 was hosted by NameSilo LLC, a limited liability company formed in Arizona.
- 3. On or about January 10, 2024, d.coinmetrophv.top (Imposter Platform 2) was created as a website of indeterminate origin and address. Imposter Platform 2 was hosted by Jiangsu Bangning Science & Technology Co., Ltd, a corporation formed in the People's Republic of China.
- 4. At all relevant times, Imposter Platform 1 and Imposter Platform 2 (collectively, the Imposter Platforms) were and are identical to one another, except for their website address. When a user attempted to access Imposter Platform 1's website address, they were automatically re-routed to Imposter Platform 2 without any notice or warning that they were redirected to a different website address.
- 5. At all relevant times, Coinmetro OÜ (Coinmetro) is an Estonian cryptocurrency exchange with a website address at https://coinmetro.com/ and is licensed by the Estonian Financial Intelligence Unit to operate as a cryptocurrency exchange.
- 6. Upon information and belief, the Imposter Platforms are not affiliated with the legitimate Coinmetro cryptocurrency exchange.

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- 7. The Imposter Platforms advertised themselves using Coinmetro's iconography and included copyright notices claiming the copyrighted material belonged to "Coinmetro Corporation."
- 8. The Imposter Platforms advertised themselves as "[t]he leading global Blockchain digital asset trading platform," and offered computer and phone applications (apps) that would-be victims download to their personal devices for the purpose of engaging in cryptocurrency trading. The Imposter Platforms included claims that their services put "[u]sers first," by "develop[ing] (sic) compensation first system," and "establish[ing] the investor protection fund."
- 9. Beginning in at least September 2023, at least one California consumer (the Victim) was introduced to the Imposter Platforms because of a romance scam orchestrated by an individual under the name Xiao (William) Su [苏晓] (Su). Su engaged in discussions with the Victim for months, sharing allegedly personal information about his identity, location, age, and alleged children. Su communicated with the Victim through email and WeChat using the email address 1f4820688@gmail.com and phone number (213) 603-6512.
- 10. Over the course of their relationship, the Victim and Su discussed their future together, to include repeated statements by Su that the Victim was ill-prepared for retirement and should invest their funds into various cryptocurrency products. Su directed the victim to the Imposter Platforms, where Su encouraged the Victim to download the Imposter Platforms application, "iOS Light" which itself purported to be the legitimate Coinmetro mobile application for Apple products.
- 11. In or about October 2023, the Victim conducted the first wire transfer from their bank account to the Imposter Platforms in the amount of \$3,475.00. After completing the transfer, the Victim was able to withdraw their funds, less the taxes and fees paid to the platform.
- 12. In or about November 2023, the Victim added an additional \$50,100.00 to their account on the Imposter Platforms. Finally, in or about December 2023, the Victim again was pressured by Su to add more funds to their account on the Imposter Platforms and the Victim completed a third and final wire transfer in the amount of \$30,000.00.
- 13. Su furthered the fraud by encouraging the Victim to add fiat currency to their accounts on the Imposter Platforms. The Victim would later try to withdraw their funds from the Imposter Platforms, but unknown person(s) posing as "Customer Support" staff told the Victim that they

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would be required to pre-pay "taxes and fees" on the Imposter Platforms before the Imposter Platforms would release the Victim's funds. Excerpts of such conversations included claims that:

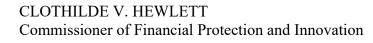
- a. "... due to the special nature of cryptocurrencies, tax evasion can be prevented. Taxes are collected by CoinMetrodai. Pay this tax. After you pay your taxes, all your assets can be withdrawn normally. No more taxes[.]"
- b. "...account assets can not offset the tax[.]"
- c. "...cryptocurrency trading regulations.... [require the consumer to pay a] profits tax."
- 14. When asked how the "taxes" could be paid if the funds on-platform could not be used, the Imposter provided the wallet address: 0x525F3A88eF32a0F65B59E20d1e6943435Ec75F49.
- 15. Under the CCFPL, it is unlawful for a "covered person" to "[e]ngage, have engaged, or propose to engage in any unlawful, unfair, deceptive, or abusive act or practice with respect to consumer financial products or services." CAL. FIN. CODE § 90003(a)(1).
- 16. For any person who knowingly or recklessly provides substantial assistance to a covered person or service provider in violation of subdivision (a), or any rule or order issued thereunder, the provider of that substantial assistance shall be deemed to be in violation of that section to the same extent as the person to whom that assistance is provided. CAL. FIN. CODE § 90003(b).
- A "covered person" includes "[a]ny person that engages in offering or providing a 17. consumer financial product or service to a resident of this state." CAL. FIN. CODE § 90005(f)(1).
- A "financial product or service" includes "[e]ngaging in deposit-taking activities, 18. transmitting or exchanging funds, or otherwise acting as a custodian of funds or any financial instrument for use by or on behalf of a consumer." CAL. FIN. CODE § 90005(k)(4).
- A "consumer financial product or service" is generally a "financial product or service 19. that is delivered, offered, or provided for use by consumers primarily for personal, family, or household purposes." CAL. FIN. CODE § 90005(e)(1).
- 20. Under Financial Code section 90015(d), if, in the opinion of the Commissioner, any person engages, has engaged, or proposes to engage in any activity prohibited by sections 90003 or 90004, the Commissioner "may issue an order directing the person to desist and refrain from

engaging in the activity, act, practice, or course of business."

- 21. The Imposter Platforms are a "covered person" under the CCFPL which engaged in offering or providing consumer financial products or services to California consumers, including, but not limited to, engaging in deposit-taking activities, transmitting or exchanging funds, or otherwise acting as a custodian of funds or any financial instrument for use by or on behalf of a consumer. The Imposter Platforms engaged in deposit taking activity when they allowed the Victim, a California consumer, to deposit funds on the Imposter Platforms. This activity was confirmed to be within the exclusive control of the Imposter Platforms when they communicated to the Victim that the Imposter Platforms could only release the funds when additional "taxes" were paid to the Imposter Platforms. Moreover, the Imposter Platforms evidenced their intention and practice of transmitting and receiving funds when they solicited the Victim to pay the additional "taxes" before agreeing to release the principal as held by the Imposter Platforms. CAL. FIN. CODE § 90005(k)(4).
- 22. Su engaged in "covered person" activity when he acted as an affiliate of the Imposter Platforms in directing the Victim, a California consumer, to the Imposter Platforms for the purpose of depositing their funds with the Imposter Platforms. Without Su's intervention and manipulation of the Victim, the Victim would not have invested their funds with the Imposter Platforms. CAL. FIN. CODE § 90005(f)(2).
- 23. As "covered persons" the Imposter Platforms and Su created and offered deceptive consumer financial products or services by creating duplicative websites, using the intellectual property of an unrelated cryptocurrency exchange, to defraud the Victim, a California consumer. Su actively deceived the Victim by posing as a potential romantic suitor, after which Su directly connected the Victim to the Imposter Platforms. The Imposter Platforms furthered the deception by claiming they were required to extract "taxes," which exceeded 70% of the Victim's principal investment. CAL. FIN. CODE § 90003(a)(1).
- 24. Based on the foregoing, the Commissioner is of the opinion that the Imposter Platforms and Su violated Financial Code section 90003(a)(1), by engaging, having engaged, or proposing to engage in deceptive acts or practices with respect to consumer financial products or services.

- 25. Accordingly, pursuant to Financial Code section 90015(d), the Imposter Platforms and Su are hereby ordered to desist and refrain from engaging in deceptive acts or practices with respect to consumer financial products or services in violation of Financial Code section 90003(a)(1) (CCFPL Order).
- 26. This CCFPL Order is necessary, in the public interest, and consistent with the purposes, policies, and provisions of the CCFPL. This CCFPL Order shall remain in full force and effect until further order of the Commissioner.

DATED: November 1, 2024 San Francisco, California





By: MARY ANN SMITH **Deputy Commissioner Enforcement Division**